AUDITED STATEMENTS OF CUSTODIAL GOLD AND SILVER RESERVES FOR THE UNITED STATES MINT AS OF SEPTEMBER 30, 1995 AND 1994

OIG-96-061

MAY 8, 1996



Office of Inspector General

United States Department of the Treasury

# INSPECTOR GENERAL

#### DEPARTMENT OF THE TREASURY

WASHINGTON

MAY 8 1996

MEMORANDUM FOR PHILIP N. DIEHL

DIRECTOR OF THE UNITED STATES MINT

FROM:

Valerie Lau Valerie Lau

Inspector General

SUBJECT:

Audited Statements of Custodial Gold and Silver Reserves for the

United States Mint as of September 30, 1995 and 1994

Attached is our report on the Mint's Statements of Custodial Gold and Silver Reserves (custodial statements) as of September 30, 1995 and 1994, which are incorporated in Section III. We have submitted a copy of the attached package to the Secretary of the Treasury and to the Assistant Secretary for Management/Chief Financial Officer for transmission to the Office of Management and Budget.

The results of our audit of the custodial statements will be relied upon by Urbach Kahn & Werlin PC, an Independent Public Accountant, who conducted the audit of the Mint's Fiscal Year 1995 Chief Financial Officer's Annual Report.

The audit objectives were to provide reasonable assurance that the Mint's custodial statements are free from material misstatement, significant controls have been designed and placed into operation, and the Mint complied with applicable laws and regulations.

Our report includes our unqualified opinion on the Mint's custodial statements. Our report contains no reportable conditions related to the internal control structure. We noted no instances of reportable noncompliance with laws and regulations.

In accordance with generally accepted government auditing standards, the opinion on the custodial statements is dated as of the last day of audit field work.

Should you or your staff have any questions, please contact me at (202) 622-1090 or Antoine Elachkar, Director of Financial Audits at (202) 927-5781. We appreciate the cooperation and the courtesies extended to our staff.

Attachment

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## SECTION I REPORT OF THE INSPECTOR GENERAL

### SECTION I - REPORT OF THE INSPECTOR GENERAL

To the Director of the United States Mint

We have audited the accompanying Statements of Custodial Gold and Silver Reserves (custodial statements) of the United States Mint (U.S. Mint) as of September 30, 1995 and 1994. This report presents our unqualified opinion on these statements. Our audit disclosed no material weaknesses in the internal control structure and no reportable instances of noncompliance with laws and regulations.

This report describes our responsibility for examining these statements, and management's responsibilities for financial reporting, maintaining an internal control structure, and complying with certain applicable laws and regulations.

### **AUDITOR'S RESPONSIBILITIES**

We conducted our audit in accordance with generally accepted auditing standards, Government Auditing Standards, issued by the Comptroller General of the United States, and Office of Management and Budget (OMB) Bulletin No. 93-06, Audit Requirements for Federal Financial Statements. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the custodial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the custodial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall custodial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

We obtained an understanding of the internal control structure. Specifically, our consideration included obtaining an understanding of significant internal control policies and procedures, and assessing the level of control risk relevant to all significant cycles, classes of transactions, or account balances.

We have, as part of our audit, performed tests of the U.S. Mint's compliance with certain laws and regulations that may directly affect the custodial statements. However, the objective of our audit of the custodial statements was not to provide an opinion on overall compliance with such laws and regulations.

### MANAGEMENT'S RESPONSIBILITIES

Management is responsible for:

- Preparing the custodial statements in conformity with the accounting policies described in Note 1 to the accompanying custodial statements;
- Establishing and maintaining an internal control structure. In fulfilling this responsibility, estimates and judgments by management are required to assess the benefits and related costs of internal accounting policies and procedures; and
- Complying with laws and regulations applicable to the U.S. Mint's custodial responsibilities over the gold and silver reserves.

### **OPINION ON THE CUSTODIAL STATEMENTS**

In our opinion, the custodial statements referred to above present fairly, in all material respects, the value of the United States' gold and silver reserves, in the custody of the U.S. Mint, as of September 30, 1995 and 1994, in conformity with the accounting policies described in Note 1 to the statements, which is a comprehensive basis of accounting other than generally accepted accounting principles.

### INTERNAL CONTROL STRUCTURE

In planning and performing our audit of the custodial statements for the year ended September 30, 1995, we obtained an understanding of its internal control structure. Specifically, we obtained an understanding of the design of relevant policies and procedures and whether they had been placed in operation, and we assessed control risk in order to determine our auditing procedures for the purpose of expressing our opinion on the custodial statements and not to provide an opinion on the internal control structure. Accordingly, we do not express such an opinion. Our consideration included obtaining an understanding of the significant internal control structure policies and procedures and assessing the level of control risk relevant to all significant cycles, classes of transactions, or account balances.

The objectives of an internal control structure are to provide management with reasonable, but not absolute, assurance that:

Transactions, including those related to obligations and costs, are executed in accordance with laws and regulations that could have a direct and material effect on

### SECTION I - REPORT OF THE INSPECTOR GENERAL

the custodial statements that the OMB, entity management, or the Inspector General have identified as being significant for which compliance can be objectively measured and evaluated;

- Funds, property, and other assets are safeguarded against loss from unauthorized use or disposition; and
- Transactions are properly recorded and accounted for to permit the preparation of the custodial statements in accordance with applicable accounting policies and to maintain accountability over the assets.

Because of inherent limitations in any internal control structure, errors or irregularities may occur and not be detected. Also, projection of any evaluation of the structure to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the effectiveness of the design and operation of policies and procedures may deteriorate.

Our consideration of the internal control structure would not necessarily disclose all matters in the internal control structure that might be material weaknesses under standards established by the American Institute of Certified Public Accountants and OMB Bulletin No. 93-06, Audit Requirements for Federal Financial Statements. A material weakness is a reportable condition in which the design or operation of one or more of the specific internal control structure elements does not reduce to a relatively low level the risk that errors or irregularities in amounts that would be material in relation to the custodial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control structure and its operation that we consider to be material weaknesses as defined above.

### COMPLIANCE WITH LAWS AND REGULATIONS

As part of obtaining reasonable assurance about whether the custodial statements are free of material misstatement, we tested compliance with those laws and regulations directly affecting the custodial statements and certain other laws and regulations designated by the OMB and the U.S. Mint. However, our objective was not to provide an opinion on overall compliance with laws and regulations.

The results of our tests disclosed no instances of noncompliance that are required to be reported herein by Government Auditing Standards, as issued by the Comptroller General of the United States.

### SECTION I - REPORT OF THE INSPECTOR GENERAL

This report is intended for the information and use of the management of the U.S. Mint, the Department of the Treasury, the OMB, and the Congress. However, this report is a matter of public record, and its distribution is not limited.

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Valerie Lau Inspector General

March 27, 1996

## SECTION II MANAGEMENT'S RESPONSE



### DEPARTMENT OF THE TREASURY

UNITED STATES MINT WASHINGTON, D.C. 20220

April 9, 1996

MEMORANDUM FOR VALERIE LAU

INSPECTOR GENERAL

FROM:

Philip N. Dien

Director

United States Mint

SUBJECT:

FY 1995 Draft Audit Report Comments

We received the draft audit report for the FY 1995 Statements of Custodial Gold and Silver Reserves. The cooperation and professionalism displayed by your staff during this audit is appreciated. We agree with the draft audit report and offer no changes to it.

We look forward to continuing to work with the Office of Inspector General on future audits and related audit follow-up activity. Attached for your records is a copy of the signed management representation letter. If there are any questions, please contact Jay Weinstein, the Chief Financial Officer, at 202-874-6200.

Attachment

### **SECTION III -**

STATEMENTS OF CUSTODIAL GOLD AND SILVER RESERVES AS OF SEPTEMBER 30, 1995 AND 1994

## DEPARTMENT OF THE TREASURY UNITED STATES MINT STATEMENTS OF CUSTODIAL GOLD AND SILVER RESERVES AS OF SEPTEMBER 30, 1995 AND 1994 (IN THOUSANDS)

CUSTODIAL GOLD AND SILVER RESERVES	1995	1994
United States' gold and silver reserves (Note 2)	\$ 10,474,569	\$ 10,462,844
Custodial liability to Treasury (Note 2)	10,474,569	10,462,844
Net gold and silver reserves custodial position	<b>\$</b> 0	\$ 0

The accompanying notes are an integral part of these statements.

### DEPARTMENT OF THE TREASURY UNITED STATES MINT NOTES TO THE STATEMENTS OF CUSTODIAL GOLD AND SILVER RESERVES AS OF SEPTEMBER 30, 1995 and 1994

### Note 1. Summary of Significant Accounting Policies

### A. Reporting Entity

The United States Mint (U.S. Mint), established in 1792, is an integral part of the Department of the Treasury. The mission of the U.S. Mint is to manufacture coins for general circulation. In addition to manufacturing circulating coins, the U.S. Mint manufactures numismatic products, which include medals, proof coins, uncirculated coins, gold and silver bullion coins, and commemorative coins. These manufacturing operations are reported in the manufacturing segment of the U.S. Mint's consolidated financial statements. The U.S. Mint is also the custodian of a significant portion of the United States' gold and silver reserves, and accordingly, they are presented in the custodial segment of the U.S. Mint's Consolidated Statement of Financial Position.

The U.S. Mint's custodial activities, including the protection of the United States' gold and silver reserves in its custody, are funded by the U.S. Mint's Salaries and Expenses Appropriation.

#### B. Basis of Presentation

These custodial statements have been prepared to report the net gold and silver reserves custodial position of the U.S. Mint. The books and records of the U.S. Mint have served as the source of the information contained herein. The statements have been prepared in accordance with the guidance specified by the Office of Management and Budget (OMB) in Bulletin No. 94-01, Form and Content of Agency Financial Statements, Statement of Federal Financial Accounting Standards (SFFAS) No. 3, Accounting for Inventory and Related Property, issued by OMB, and the U.S. Mint's accounting policies, which constitute a comprehensive basis of accounting other than generally accepted accounting principles.

These custodial statements include all gold and silver classified by the U.S. Mint as "custodial reserves" as defined in Note 2 below. These statements do not include gold and silver withdrawn from the "custodial reserves" for use in the operations of the U.S. Mint's Public Enterprise Fund (PEF). The U.S. Mint's PEF occasionally uses gold and silver from the custodial reserves to support its numismatic operations. The PEF later replenishes the reserves with newly mined gold. These statements do not reflect any of the United States' gold and silver being used by the U.S. Mint in its operating inventory or any reserve amounts due to be replenished by the PEF.

### DEPARTMENT OF THE TREASURY UNITED STATES MINT NOTES TO THE STATEMENTS OF CUSTODIAL GOLD AND SILVER RESERVES AS OF SEPTEMBER 30, 1995 and 1994

### Note 2. Custodial Gold and Silver Reserves

Gold and silver are classified as reserves if in bar form. The custodial reserves also include foreign gold coins held by the Treasury for many years.

The gold and silver reserves are reported in these custodial statements at the lower of cost or market value, as required by SFFAS No. 3. Absent historical cost records to determine the acquisition cost of the gold and silver over the decades, the reserves are valued at the rates stated in U.S. Code Title 31, Sections 5116 and 5117 (statutory rates) which are \$42.2222 per Fine Troy Ounce (FTO) of gold and \$1.29292929292 per FTO of silver. An offsetting custodial liability is also reported for these assets.

At September 30, 1995 and 1994 the market value of gold was \$384.00 per FTO and \$394.85 per FTO, respectively. Gold inventories consisted of the following at September 30:

	<u>FTO</u>	Statutory Value	Market Value
1995	247,570,393.366	\$10,452,966,663	\$95,067,031,053
1994	247,274,090.284	\$10,440,456,095	\$97,636,174,549

At September 30, 1995 and 1994, the market value of silver was \$5.53 per FTO and \$5.62 per FTO, respectively. Silver inventories consisted of the following at September 30:

	FTO	Statutory Value	Market Value
1995	16,708,016.82	\$21,602,284	\$92,395,333
1994	17,315,620.51	\$22,387,873	\$97,313,787

The change in the number of gold and silver FTOs between years is due to the use of these metals in the U.S. Mint's numismatic operations (the PEF). Upon shipment of products to its customers, the U.S. Mint's PEF replenishes the reserves for metals used in its operations.